

# Equality Impact Assessment

## Carlton Masterplan Framework

### Stage 1 Details of the proposal

<b>Name of service</b>	Place
<b>Directorate</b>	Culture and Housing
<b>Name of officer responsible for EIA</b>	Stacey White
<b>Name of senior sponsor</b>	Joe Jenkinson
<b>Description / purpose of proposal</b>	Development of Carlton Masterplan Framework and 6-week public consultation period to be undertaken to allow feedback to inform the design and content into the final Masterplan Framework to inform future development within this site allocation.
<b>Date EIA started</b>	24/09/2020
<b>Assessment Review date</b>	29/09/2021

### Stage 2 - About the proposal

<b>What is being proposed?</b>	As part of the development of the Masterplan framework, BMBC held a 6-week public consultation. The consultation period included dedicated webpages on the council website, consultation materials online questionnaire and monitoring form, online consultation events with paper copy information and questionnaires and monitoring forms offering the opportunity to speak to the consultants and council officers. Due to the current COVID restrictions consultation sessions will have to be undertaken online. However, for those who do not wish to participate in this manner, telephone call slots will be offered.
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We have now completed the key milestones in the masterplan process and EIA's have been completed at appropriate points in time.

**Why is the proposal required?**

The Barnsley Local Plan was adopted in January 2019 and provides local planning policy to 2033. Some of the site allocations require the production of a Masterplan Framework. When completed, the Masterplan Framework should be robust enough to clearly influence and coordinate future planning applications, conditions and Section 106/Section 278 obligations. A public consultation exercise is important as it enables the existing community to be included in the development of future housing plans for the area.

**What will this proposal mean for customers?**

The customer will now have a document that supplements the Local Plan and provides guidance on development etc and following feedback is easy to understand. The development will be inclusive and builds in the necessary considerations to enable access for all.

### Stage 3 - Preliminary screening process

Use the Preliminary screening questions (found in the guidance) to decide whether a full EIA is required

☒ Yes - EIA required (go to next section)

☐ No – EIA not required (provide rationale below including name of E&I Officer consulted with)

### Stage 4 - Scoping exercise - What do we know?

**Data: Generic demographics**

What generic data do you know?

For Monk Bretton ward, over 98% of the population is white. 0.6% of households have no people with English as a main language. 70% of the ward are Christian. The Masterplan Framework also falls within the Cudworth ward. Over 98% of the population are white. Only 0.9% of households contain someone who does not have English as a main language. Christianity is the most popular religion.

### Data: Service data / feedback

What equalities knowledge do you already know about the service/location/policy/contract?

### Data: Previous / similar EIA's

Has there already been an EIA on all or part of this before, or something related? If so, what were the main issues and actions it identified?

EIA's have been undertaken during the Hoyland North Masterplan Framework and Barnsley West Masterplan Framework, which were both adopted in December 2019 by the Council. EIA's have been completed for the Hoyland West Masterplan Framework, which was adopted September 2020 and the Hoyland South Masterplan framework, adopted November 2020. Royston MU5 was recently adopted whilst the Goldthorpe masterplan framework is due for adoption September 2021. This is the final Masterplan Framework and associated EIA to be prepared.

### Data: Formal consultation

What information has been gathered from formal consultation?

We asked the following equality, diversity, and inclusion questions to help us better understand the impact of the changes:

1. *Our masterplan framework for Carlton is based around seven placemaking principles including: quality homes and neighbourhoods; community and local character; landscape and biodiversity; sustainable transport connections; facilities and local hub; smart technology and low carbon; and partnership and delivery.*
2. The Local Plan identified these sites for mixed use including housing, green space, and expansion of the primary school. We have included a proposed 210-pupil expansion. Do you agree with this proposal?
3. The consultation materials describe the hierarchy for the movement framework, which prioritises active travel such as walking and cycling and public transport over cars. Do you agree with the principles of the movement framework?
4. What furniture and facilities would you like to see in recreation and community spaces (please tick three options)?

To help answer these questions we did the following things (e.g., service user or staff consultation, data analysis, research etc):

1. Present the vision within the public consultation questionnaire, quantify the number of respondents that answer 'Strongly Agree, Agree, Disagree, Strongly Disagree or Not sure'
2. Present a proposal to extend an existing primary school within the masterplan framework and seek opinion on this expansion: Yes, I agree with the expansion, I'm not sure/ I require more information to make a decision, No, I do not agree with the expansion (please suggest an alternative you think should be explored)

3. Present the movement framework within the public consultation questionnaire, quantify the number of respondents that answer 'Strongly Agree, Agree, Disagree, Strongly Disagree or Not sure'
4. Present a series of furniture and facilities that could be designed within the open spaces proposed in the masterplan framework:
  - Pavilion for community events
  - Cycle parking/facilities
  - Recycling provision
  - Barbeque area
  - Elements of natural play (boulders / fallen logs)
  - Parkour area
  - Outdoor gym
  - Sheltered area
  - Other (please state below)

## Stage 5 - Potential impact on different groups

Considering the evidence above, state the likely impact the proposal will have on people with different protected characteristics

(state if negative impact is substantial and highlight with **red text**)

Negative (and potentially positive) impacts identified will need to form part of your action plan.

Protected characteristic	Negative ' - '	Positive ' + '	No impact	Don't know	Details
Sex			x		It is not anticipated that the proposals would impact on gender.
Age				x	Consultation responses will be monitored as a wide range of response is hoped for.
Disabled <i>Learning disability, Physical disability, Sensory Impairment, Deaf People ,invisible illness, Mental Health etc</i>				x	Consultation responses received from people with a disability will be monitored.
Race				x	Consultation responses will be monitored against the baseline demographics to ensure that we reach all members of the community.
Religion & Belief			x		

Sexual orientation			x		
Gender Reassignment			x		
Marriage / civil partnership		N/A	x		
Pregnancy / maternity			x		

Other groups you may want to consider					
	Negative	Positive	No impact	Don't know	Details
Ex services				x	The inclusion of affordable housing within the proposal may be welcomed.
Lower socio-economic		x			The proposals within the masterplan framework will include affordable housing. This may be welcomed by some individuals.
Other ...					
Stage 6 - BMBC Minimum access standards					

If the proposal relates to the delivery of a new service, please refer to the Customer minimum access standards self-assessment (found at )

If not, move to Stage 7.

Please use the action plan to be taken to ensure the new service complies with the minimum access standards and reasonable adjustments for disabled people.

**Not yet live**

☐ The proposal will meet the minimum access standards.

☐ The proposal will not meet the minimum access standards. –provide rationale below.

## Stage 7 – Action plan

### To improve your knowledge about the equality impact . . .

Actions could include: community engagement with affected groups, analysis of performance data, service equality monitoring, stakeholder focus group etc.

Action we will take:	Lead Officer	Completion date
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Community engagement with groups that are underrepresented within consultation responses – this will be established through monitoring responses weekly	Stacey White	Community engagement team were unable to offer support due to COVID-19 resourcing issues. 16/06/21 – 28/07/21
Consider consultation events having longer sessions to ensure that as many people as possible can attend e.g., outside of work hours	Stacey White	Consultation events were held online and over the telephone for those without internet access/unsure of the technology. These were held on a variety of days and times to maximise attendance. A Council Officer was available via telephone and email during office hours throughout the consultation. 16/06/21 – 28/07/21
Offer information in different formats on request	Stacey White	16/06/21 – 28/07/21
Ensure all physical locations hosting information are accessible – ensure the one copy of the information is in large format	Stacey White	Due to current COVID lockdown restrictions, it was not possible to leave hard copy information at locations. Contact details on publicity material to request alternative versions. 16/06/21 – 28/07/21
Requests for hard copy information	Stacey White	16/06/21 – 28/07/21
Clarity over the masterplan framework proposals	Stacey White	A contact number was available to discuss the plans with an officer. Telephone appointments were offered when accessing the information was difficult.

		16/06/21 – 28/07/21
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### To improve or mitigate the equality impact . . .

Actions could include: altering the policy to protect affected group, limiting scope of proposed change, reviewing actual impact in future, phasing-in changes over period of time, monitor service provider performance indicators, etc.

Action we will take:	Lead Officer	Completion date
Increase social media presence if responses from younger age categories are low	Stacey White	Social media was used extensively throughout the consultation period. Pushed social media posts were also used to increase awareness of the consultation. 16/06/21 – 28/07/21
Encourage households without English as a main language to contribute through targeted sessions	Stacey White	All materials provided contact details to request the information in alternative formats. 16/06/21 – 28/07/21

### To meet the minimum access standards . . .(if relevant)

Actions could include: running focus group with disability forum, amend tender specification, amend business plan to request extra 'accessibility' funding, produce separate MAS action plan, etc.

Action we will take:	Completion date

**Not yet live**

## Stage 8 – Assessment findings

Please summarise how different protected groups are likely to be affected

### Summary of equality impact

By ensuring that the consultation exercise is available to as many people as possible, in a variety of formats, it is envisaged that the impact on protected groups will be minimal.

### Summary of next steps

The consultation was successful in its aim of making the community aware of the masterplan framework proposals albeit with a relatively small number of respondents. The consultation received 142 completed surveys which is higher than some other Masterplan Frameworks that were consulted on during 2020 and 2021 ( Hoyland West -113, Hoyland South -79, Goldthorpe – 25). This masterplan framework has been controversial and attracted a high level of opposition, petition, and formation of local opposition groups.

Overall, the masterplan framework is not supported, although this appears to be from the principle of developing the site not being supported, rather than the content of the masterplan framework. Therefore, a section will be included in the Masterplan Framework which confirms that the sites have been allocated in the Local Plan and that this vision relates to the Masterplan Framework.

#### Sex-

Male – Support for the vision of the masterplan framework is split. Respondents do not support the extension of the existing primary school, but do agree with the principles of the movement framework. They would like to see elements of natural play, cycle facilities and recycling provision within the open space elements.

Female – Do not support the vision of the masterplan framework and do not support the proposed extension to the existing primary school. Support over the movement framework principle is mixed. This group would like to see elements of natural play, sheltered provision and recycling provision within the open space elements.

Age - *Lowest support from age group 35-44 and 55-64.* The sites are allocated in the Local Plan therefore the principle of development has been established. It is anticipated that there is perhaps a misconception that resistance to the overall vision of the Masterplan Framework will stop development.

Disability – Those identifying as being limited a little by disability support the vision of the masterplan framework. There is no support for the extension of the primary school as proposed within the document and no support for



movement framework. Respondents would like to see cycle facilities, recycling provision and sheltered facilities in proposed open spaces.

Ethnicity - Feedback from BME people was limited. It is anticipated that this is low due to the level of ethnic diversity in this area.

Those identifying as British, English, Northern Irish, Scottish or Welsh do not support the masterplan framework vision, do not support the school extension and have mixed support regarding the movement framework. They would like to see elements of natural play, recycling facilities and cycling facilities within the open spaces.

Those identifying as White, other background – support the vision of the masterplan framework, support the school extension, support the movement framework and would like to see elements of natural play, cycling facilities and BBQ facilities in the proposed open spaces.

**Signature (officer responsible for EIA) Date** Stacey White 29/09/21

**\*\* EIA now complete \*\***

## Stage 9 – Assessment Review

**(This is the post implementation review of the EIA based on date in Stage 1 if applicable)**

**What information did you obtain and what does that tell us about equality of outcomes for different groups?**

*Our masterplan framework for Carlton is based around seven placemaking principles including: quality homes and neighbourhoods; community and local character; landscape and biodiversity; sustainable transport connections; facilities and local hub; smart technology and low carbon; and partnership and delivery.*

The overall response was split between 'Strongly agree' (14), 'Agree' (24), 'Disagree' (30), 'Strongly Disagree' (104) and 'Not sure/ no opinion' 15. We suspect that the underlying reason for the negative response and relates to individuals objections to the principle of development rather than the vision of the Masterplan Framework.

**Gender:**

21 male respondents – Strongly Agree x4, Agree x 6, Disagree x4, Strongly disagree x6, Not sure x1  
41 female respondents- Strongly Agree x1, Agree x 5, Disagree x6, Strongly disagree x21, Not sure x6

Some respondents preferred not to share their gender - Strongly Agree x9, Agree x 13, Disagree x20, Strongly disagree x76, Not sure x8,

**Age:**

- Highest level of support from age groups 25-34, 45-54 and 65+
- Lowest level of support from age groups 35-44 and 55-64

**Disability:**

- Those identified as 'not affected by disability' by disability - Strongly Agree x3, Agree x10, Disagree x9, Strongly Disagree x19, Not sure/no opinion x4,
- Respondents identified 'limited a little' by disability support the vision – Strongly Agree x2, Agree x1, Disagree x0, Strongly Disagree x2

Ethnicity:

- The majority of people identifying as British, English, Scottish, Welsh, or Northern Irish do not support the vision (Strongly Agree x5, Agree x11, Disagree x10, Strongly Disagree x27, Not sure/no opinion x7, Question left blank x 2
- Those identifying as being from any other white background support the vision – Agree x1

*The Local Plan identified these sites for mixed use including housing, green space and expansion of the primary school. We have included a proposed 210-pupil expansion. Do you agree with this proposal?*

Gender:

- male respondents – Yes x5, No x11, Not Sure x3,
- female respondents – Yes x2, No x28, Not sure x7,
- respondents preferred not to share their gender – Yes x19, No x 22, Not sure x26,

Age:

- Highest level of support from age group 25-34
- Lowest level of support from age groups 35-44

Disability:

- Those identified as 'not affected by disability' by disability - Yes x6, No x28, Not Sure x6, question left
- Respondents identified 'limited a little' by disability support the vision – Yes x1, No x2, Not Sure x2

Ethnicity:

- The majority of people identifying as British, English, Scottish, Welsh, or Northern Irish - Yes x6, No x39, Not Sure x10, question left blank x6
- Those identifying as being from any other white background support the vision – Yes x1

*The consultation materials describe the hierarchy for the movement framework, which prioritises active travel such as walking and cycling and public transport over cars. Do you agree with the principles of the movement framework?*

Gender:

21 male respondents – Strongly Agree x5, Agree x 6, Disagree x3, Strongly disagree x4, Not sure x1,  
 41 female respondents- Strongly Agree x4, Agree x12, Disagree x2, Strongly disagree x13, Not sure x3,  
 Some respondents preferred not to share their gender - Strongly Agree x8, Agree x 34, Disagree x16, Strongly disagree x32, Not sure x16,

Age:

- Highest level of support from age group 35-44
- Lowest level of support from age groups 55-64

Disability:

- Those identified as 'not affected by disability' by disability - Strongly Agree x7, Agree x 15, Disagree x3, Strongly disagree x9, Not sure x6
- Respondents identified 'limited a little' by disability support the vision – Strongly Agree x1, Agree x 1, Disagree x1, Strongly disagree x2, Not sure x0

Ethnicity:

- People identifying as British, English, Scottish, Welsh, or Northern Irish - Strongly Agree x9, Agree x 16, Disagree x5, Strongly disagree x17, Not sure x6
- Those identifying as being from any other white background- Strongly Agree x1

*What furniture and facilities would you like to see in recreation and community spaces ?*

Gender

Male:

Pavilion for community events x3

Cycle parking/facilities x11

Recycling provision x7

Barbeque area x2

Elements of natural play (boulders / fallen logs) x11

Parkour area x4

Outdoor gym x2

Sheltered area x6

Other x11

Female:

Pavilion for community events x9

Cycle parking/facilities x9

Recycling provision x12

Barbeque area x0

Elements of natural play (boulders / fallen logs) x29

Parkour area x1

Outdoor gym x8

Sheltered area x12

Other x18

Some respondents preferred not to share their gender:

Pavilion for community events x32

Cycle parking/facilities x36

Recycling provision x49

Barbeque area x4

Elements of natural play (boulders / fallen logs) x71

Parkour area x6

Outdoor gym x24

Sheltered area x32

Other x31

Age:

	25-34	34-44	45-54	55-64	65+
Pavilion for community events	3	3	1	5	0
Cycle parking/facilities	1	7	6	3	3
Recycling provision	3	5	1	4	6
Barbeque area	0	2	0	0	0
Elements of natural play (boulders / fallen logs)	6	10	10	11	4
Parkour area	2	1	1	1	0
Outdoor gym	2	1	3	3	0
Sheltered area	2	1	7	6	2
Other	4	9	7	6	3

## Disability

	Yes, a little	No
Pavilion for community events	0	10
Cycle parking/facilities	3	14
Recycling provision	3	12
Barbeque area	0	2
Elements of natural play (boulders / fallen logs)	2	31
Parkour area	0	5
Outdoor gym	0	8
Sheltered area	3	12
Other	4	18

## Ethnicity:

	British, English, Scottish, Welsh, or Northern Irish	White/Asian	Other White background
Pavilion for community events	13	0	0
Cycle parking/facilities	18	0	1
Recycling provision	19	0	0
Barbeque area	1	0	1
Elements of natural play (boulders / fallen logs)	40	0	1

Parkour area	6	0	0
Outdoor gym	10	0	0
Sheltered area	18	0	0
Other	30	0	0